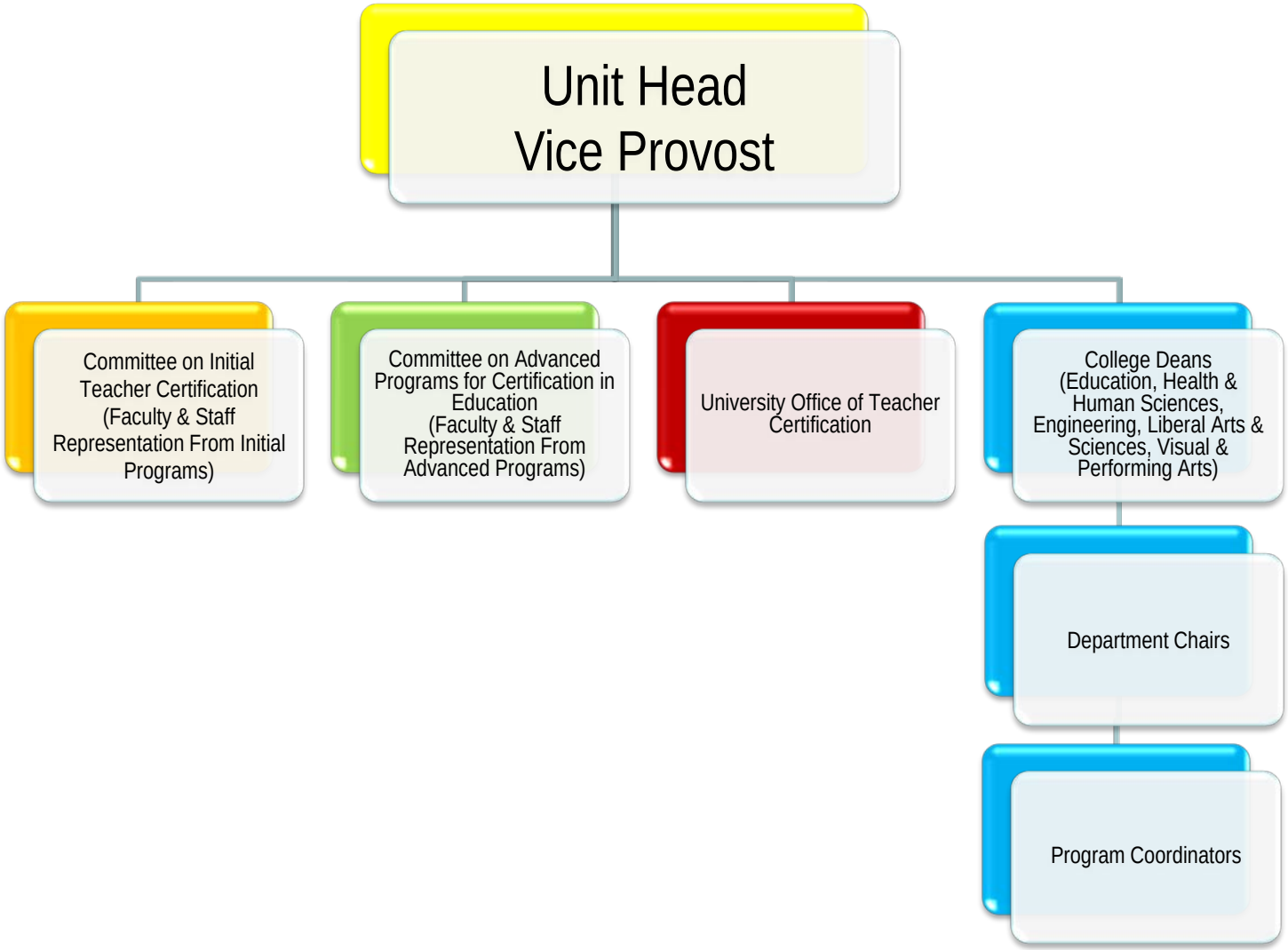Unit Governance Structure for Teacher Certification